Submitted by: Chair of the Assembly at the

Request of the Mayor

Prepared by: Dept. of Law and Employee

Relations

For reading: August 28, 2018

ANCHORAGE, ALASKA AO No. 2018-64(S-1)

AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE CHAPTER 3.70 IN COMPLIANCE WITH THE U.S. SUPREME COURT DECISION IN JANUS V. AFSCME AND AFFIRMING THE MUNICIPALITY'S COMMITMENT TO NEUTRALITY IN DISCUSSIONS WITH EMPLOYEES REGARDING UNION MEMBERSHIP.

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WHEREAS, on June 27, 2018, the Supreme Court of the United States issued its decision in *Janus v. American Federation of State, County, and Municipal Employees, Council 31, et al ("Janus v. AFSCME")*; and

WHEREAS, pursuant to *Janus v. AFSCME*, certain provisions of Anchorage Municipal Code Chapter 3.70 – Employee Relations require updating; and

WHEREAS, the Supreme Court instructed that employees who choose to be non-members can be required to pay a union for reasonable costs for the union's representation unrelated to the negotiation of a collective bargaining agreement; and

WHEREAS, in the wake of the *Janus v. AFSCME* decision, the Municipality reaffirms its support for and commitment to organized labor, and seeks to make clear that it will remain neutral in discussions with employees regarding union membership; now, therefore,

THE ANCHORAGE ASSEMBLY ORDAINS:

Section 1. Anchorage Municipal Code section 3.70.010 is hereby amended to read as follows (the remainder of the section is not affected and therefore not set out):

3.70.010 **Definitions.**

Dues checkoff means the obligation [OR PRACTICE] of the government, after obtaining the employee's written authorization, to deduct a specified amount from the employee's wages [OF DEDUCTION FROM THE SALARY OF A PUBLIC EMPLOYEE AT HIS WRITTEN AUTHORIZATION OF AN AMOUNT] for the payment of [HIS] employee organization membership dues or other fees [IN AN EMPLOYEE ORGANIZATION], and [THE OBLIGATION OF THE MUNICIPALITY] to transmit these deducted sums [SO DEDUCTED] to the employee organization. Unless otherwise specified within the collective bargaining agreement, such authorization shall remain in full force and effect until an employee revokes the authorization in writing in

<u>accordance with the terms of the authorization and to the extent permitted by law.</u>

(AO No. 69-75; AO No. 88-76; AO No. 77-376; AO No. 84-221(S); AO No. 88-131(S); AO No. 89-46(S-1); AO No. 2008-135(S), § 1, 9-29-09; AO No. 2017-122(S), § 5, 10-24-17)

Section 2. Anchorage Municipal Code section 3.70.070 is hereby amended to read as follows (the remainder of the section is not affected and therefore not set out):

3.70.070 Recognition and certification of employee organizations.

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D. A collective bargaining agreement will allow for notification by the Municipality to the bargaining representative of a newly represented employee and allow the bargaining representative an opportunity to meet with the newly represented employee during work time.

(AO No. 69-75; AO No. 89-46(S-1))

Section 3[2]. Anchorage Municipal Code section 3.70.080 is hereby amended to read as follows (the remainder of the section is not affected and therefore not set out):

<u>3.70.080</u> <u>Certification of bargaining representative.</u>

A. Generally. The board shall determine the bargaining representative according to the procedures set out in this section. Upon such determination, the board shall certify the bargaining representative. As a condition of certification, the bargaining representative shall represent all employees within the unit to the extent required by law [WITHOUT REGARD TO MEMBERSHIP IN THE ORGANIZATION]. No closed shop shall be allowed. [NOTHING IN THIS SECTION BARS INCLUSION IN A COLLECTIVE BARGAINING AGREEEMENT OF A REQUIREMENT THAT ALL MEMBERS OF THE UNIT AFFILIATE WITH THE BARGAINING REPRESENTATIVE WITHIN 30 DAYS AFTER THE DATE OF THEIR EMPLOYMENT, OR THE DATE OF CERTIFICATION, WHICHEVER IS LATER.]

(AO No. 69-75; AO No. 89-46(S-1))

Section 4[3]. Anchorage Municipal Code section 3.70.140 is hereby amended to read as follows (the remainder of the section is not affected and therefore not set out):

3.70.140 Unfair labor practices.

A. Prohibited acts by municipality. The municipality or its agents may not:

- 1. Interfere, restrain or coerce an employee in the exercise of his rights guaranteed under this chapter.
- 2. Dominate or interfere with the formation, existence or administration of an organization.
- 3. Discriminate in regard to hire, tenure, employment or a term or condition of employment for the purpose of encouraging or discouraging membership in an organization.
- 4. Discharge or discriminate against an employee because he has signed or filed an affidavit, petition or complaint or given testimony under the provisions of this chapter.
- 5. Refuse to bargain collectively in good faith over wages, hours and other terms and conditions of employment with an organization which is the exclusive representative of employees in an appropriate unit, including but not limited to the discussion of grievances with the exclusive representative.
- 6. Encourage employees to withdraw from, relinquish membership in, or revoke authorization of the deduction of dues or other fees paid to an organization or bargaining representative.
- 7. <u>Discourage employees from joining, paying dues or other fees</u>
 to, or [becoming an agency fee payer of] participating in an organization or bargaining representative.
- B. Prohibited acts by employees and employee representatives. An employee organization or bargaining representative or its agents or employees may not:
 - 1. Restrain or coerce:
 - a. An employee in the exercise of the rights guaranteed under this chapter.
 - The municipality in the selection of its representative for the purpose of collective bargaining or the adjustment of grievances.
 - Refuse to bargain collectively in good faith over wages, hours and other terms and conditions of employment with the public employer if the bargaining representative has been designated in accordance with the provisions of this chapter as the exclusive representative of employees in the bargaining unit.
 - 3. Authorize or engage in a strike prohibited under this chapter.
 - 4. Hinder or prevent, by threats, intimidations, force or coercion of

any kind, the pursuit of any lawful work or employment of the municipality.

- 5. Engage in a secondary boycott or hinder or prevent by threat, intimidation, force, coercion or sabotage, the obtaining, use or disposition of materials, supplies, equipment or services.
- 6. Engage in any illegal effort to interfere with productions, functions or services of the public employer.

Notwithstanding the above, it is not an unfair labor practice or a violation of the duty of fair representation for a bargaining representative to charge a non-member reasonable costs or fees for representation unrelated to the negotiation of a collective bargaining agreement or to deny non-members union representation altogether.

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(AO No. 69-75; AO No. 88-131(S); AO No. 88-148; AO No. 89-46(S-1))

Section 5. Anchorage Municipal Code section 3.70.150 is hereby amended to read as follows:

3.70.150 Dues checkoff.

Upon written authorization of an employee within a bargaining unit, a copy of which shall be provided to the employer, the municipality may deduct monthly from the payroll of the employee the amount of dues and other fees as certified by the secretary of the exclusive bargaining representative and authorized by the employee, and deliver that amount to the chief fiscal officer of the exclusive bargaining representative. Dues checkoff may be revoked upon failure by the certified bargaining representative to pay, within a reasonable time specified by the board, cost allocations arising out of any proceeding conducted by the board in accordance with this chapter. Unless otherwise specified within the collective bargaining agreement, such authorization shall remain in full force and effect until an employee revokes the authorization in writing in accordance with the terms of the authorization and to the extent permitted by law.

(AO No. 69-75; AO No. 89-46(S-1))

<u>Section 6.</u> This ordinance shall be effective immediately upon passage and approval by the Assembly.

PASSED AND APPROVED by the Anchorage Assembly this	day of
, 2018.	

Chair of the Assembly

ATTEST:

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Municipal Clerk